

# District of Columbia Department of Housing and Community Development

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# REQUEST FOR PROPOSALS

# Housing Production Trust Fund (HPTF) Community Development Block Grants (CDBG)

Issue Date: April 28, 2006

Closing Date: June 23, 2006



The District of Columbia Department of Housing and Community Development pledges to foster the letter and spirit of the law for achieving equal housing opportunity in the District of Columbia.

# **REQUEST FOR PROPOSALS**

# Community Development Block Grants (CDBG) Housing Production Trust Fund (HPTF)

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#### **Synopsis**

The following synopsis is provided to give applicants quick access to essential information:

- Availability of \$45 million from HPTF and CDBG.
- Soliciting applications for new construction and rehabilitation projects: housing, commercial and community facilities.
- Schedule:
  - Notice of Funding Availability published: Friday, April 14, 2006
  - > Pre-Proposal Conferences:

DC Department of Housing and Community Development 801 North Capitol Street, NE Washington, DC 20002
9<sup>th</sup> Floor (Conference Room)
Date: May 11, 2006 Time: 9:00 am to 12:00 noon

Agenda: Discussion of the RFP process and response to questions

More Pre-proposals Conference dates to be announced, call 202/442-7281 for updates

- Proposals Due: On or before 4 p.m., E.S.T. Friday, June 23, 2006. Applicants please deliver *four signed copies* of the application an original, in a three ring binder (with each exhibit tabbed), and three (3) stapled copies to:
- ➤ DHCD, Development Finance Division, 801 North Capitol Street, N.E., 2<sup>nd</sup> Floor receptionist's desk, Washington, DC 20002.

NOTE: Applications will be dated and time-stamped and receipts will be issued.

- NO APPLICATIONS WILL BE ACCEPTED AFTER THE FILING DEADLINE.
- Announcement of Selection or Declination for Underwriting Phase: August 2006.
- Application Completion: An application must be complete to receive consideration, or it will be rejected. This includes, but is not limited to, the following:
  - > Documentation fully demonstrating compliance with the Basic Eligibility Requirements (RFP, Appendix A) at the time of application on, or before June 23, 2006, must be submitted with the application in order to receive further consideration. NOTE: The Application may not be supplemented and/or altered after submission.

- An individual authorized to obligate your organization must sign the Form 202 Application Summary Sheet. <u>Unsigned applications will not be accepted. The Certification documents, including Contract Affidavit, Qualifications Statements, and Monitoring Certification Forms (all in "Exhibits" of the Application Submission Package) must also be signed.</u>
- ➤ Members of the development team, e.g. applicant, developer, owner, etc., must not be suspended voluntarily or involuntarily from participation in any federal or District Programs. At the time of application, applicant/developer must have a certificate of good standing from the Department of Consumer and Regulatory Affairs (DCRA), and have no outstanding Federal or District obligations and/or liability or any other type of indebtedness, due to the District of Columbia including prior DHCD or (former lease payments or defaulted grant(s)) from the Office of Business and Economic Development loan obligations. There shall be no exceptions; violators shall be removed from consideration under the current RFP at any time this is discovered.
- ➤ If it is determined, during any stage of the review, underwriting or funding process, that the applicant or any business affiliate has any outstanding indebtedness to DHCD or the District, the applicant shall be removed from further consideration in this funding round.
- Screening of proposals for the Basic Eligibility Requirements (**Appendix A**) will be done by DHCD. The evaluation and scoring (**Appendix B1-B6**) of proposals will be conducted by an Independent Review Team. The Review Panel will make recommendations to the Department on applications to be considered for the underwriting phase of the process. The Department will make the final decision on which applications to move to the underwriting phase of the funding process.

#### REQUEST FOR PROPOSALS

## Housing Production Trust Fund (HPTF) Community Development Block Grants (CDBG)

#### I. Introduction

The District of Columbia Department of Housing and Community Development (DHCD or "Department") requests proposals in conjunction with the **April 14, 2006** published announcement of the availability of \$45 million to finance the development of affordable housing and community facilities:

- \$35 million in funding under the District's Housing Production Trust Fund (HPTF or "Fund");
- \$10 million in federal Community Development Block Grant (CDBG).

Through this Request for Proposals (RFP), DHCD is soliciting applications for funding for projects that will help the Department fulfill its goals of:

- Increasing the supply of decent, affordable rental and ownership housing through preservation, rehabilitation and assistance for new construction; and
- Supporting neighborhood revitalization and economic opportunities.
- Increasing the availability of special needs housing 1

Proposals for funding may be submitted to DHCD for a specific funding source, or applicants may leave the choice of funding source up to DHCD. However, DHCD reserves the right to substitute one funding source for another in situations where the Department determines that doing so would maximize the public benefit to be derived without negatively impacting the development project.

Copies of applicable regulations are available upon request. In order to submit a fully competitive proposal and maximize the scoring potential of the application, all application filing requirements must be closely followed and all information requested in the application should be responded to completely. Applications must be received at DHCD on or before **4 p.m., E.S.T., Friday, June 23, 2006.** Applications must be delivered to the DHCD, Development Finance Division, 2<sup>nd</sup> Floor receptionist's desk, 801 North Capitol Street, NE, Washington, DC 20002. A time/date clock stamp will be used and receipts will be issued at the time of submission.

<sup>&</sup>lt;sup>1</sup> DHCD has outlined in the Form 202 Application, special need types of housing. DHCD is interested in meeting and addressing the City's "Homeless No More" initiative (go to <a href="www.comunity-partnership.org/Homeless">www.comunity-partnership.org/Homeless</a> No More.pdf) utilizing the resources of this and future RFP dollars.

## No applications will be accepted after the filing deadline.

The complete RFP package will contain the following documents:

- 1. RFP Text with Appendices A and B (this document)
- 2. RFP Reference Guidebook bound separately; and
- 3. DFD Financing Application Submission Package (Instructions, Application Forms); and
- 4. Exhibits

#### II. Available Programs and Funding Sources

Applicants may submit proposals for the DHCD financing programs identified in the RFP Reference Guidebook. Where multiple funding sources (e.g., CDBG and HPTF, etc.) are eligible sources for the proposed activity, applicants may specify the funding source(s) they prefer. However, DHCD reserves the right to allocate sources as it deems appropriate.

#### III. General Program Requirements

Income limits and related maximum rents are key requirements related to those residents that the Department serves. Income limits are identified below. Maximum rents are determined by Fair Market Rents (FMR) and by funding source regulations. The <u>RFP Reference Guidebook</u> contains the FMR. The regulations can be accessed as follows:

- HPTF: The <u>RFP Reference Guidebook</u>
- CDBG: on the web at www.hud.gov<sup>2</sup>; and hardcopy<sup>3</sup>

A. Income Limits: HPTF and CDBG funds must benefit low-income<sup>4</sup> individuals and households with incomes of up to 80 percent of the area median income (AMI), as defined by the U.S. Department of Housing and Urban Development (HUD). In FY 2006, this figure is \$90,300 for a four-person household. The D.C. Metropolitan area median income in FY 2006 is \$90,300. See Table 1 for the HUD CDBG and HPTF income limits for all household sizes.

<sup>&</sup>lt;sup>2</sup> <u>www.hud.gov:</u> Resources/Handbooks-forms/HUD handbooks, etc./HUDCLIPS/Shortcuts/Code of Federal Regulations; CDBG is Title 24, Part 570.

<sup>&</sup>lt;sup>3</sup> Call the Superintendent of Documents Office, Government Printing Office, 202-512-1800.

<sup>&</sup>lt;sup>4</sup> The CDBG program uses the terms "low" and "moderate" income, while all other HUD programs use the terms "very low" and "low" income to describe the same population. To be consistent, this RFP uses the terms "very low" and "low". Unless otherwise specified, "low income" means an income of up to 80 percent of the area median income.

Table 1: CDBG Income Limits (2006) Effective May 3, 2006

Household Size	1 person	2 person	3 person	4 person	5 person	6 person	7 person	8 person
Maximum income 30%	18,950	21,700	24,400	27,100	29,250	31,450	33,600	35,750
Maximum income 50%	31,600	36,100	40,650	45,150	48,750	52,350	56,000	59,600
Maximum income 60%	37,920	43,320	48,780	54,180	58,500	62,820	67,200	71,520
Maximum income 80%	41,700	47,700	53,650	59,600	64,350	69,150	73,900	78,650
Uncapped Low Income Limit (not published to date)	50,000	57,200	64,300	71,400	77,200	82,900	88,600	94,300

Alternately, a CDBG-funded project must benefit a low-income community (an area in which at least 51 percent of the residents are low-income, and the activity will benefit them primarily), or a limited clientele (e.g., homeless persons) that are presumed to be primarily low-income.

The relevant income limits are shown in Table 1.

The HPTF income eligibility limits, unlike the CDBG Program income eligibility limits, are calculated against a true percentage of the four-person Area Median Income (AMI) published by HUD, without the adjustments that HUD makes. **Eighty percent of median income is calculated as a true 80 percent of the FY 2006 AMI of \$90,300, 50% percent of median income is calculated as a true 50 percent of \$90,300 and so on.** DHCD further adjusts the income limits for household size by increasing or decreasing the four-person household income limit by 10 percent for each additional (or fewer) person in the household. Therefore, the income limit for a two-person household is 80 percent of the four-person household limit, while the limit for a six-person household is 120 percent of the four-person household limit. See Table 2.

Income limits in Tables 1 and 2 are in effect for the remainder of Fiscal Year 2006 (through September 2006). HUD will publish the new AMI, generally in the following Spring. Applicants' projects must meet whatever income limits are in effect at the time of funding, and must subsequently adjust income and rent limits to maintain ongoing compliance with program regulations as new limits are published.

**Table 2: HPTF Income Limits (2006)** 

#### Effective May 3, 2006

AMI	90,300							
Maximum Homebuyer Tenant Income	1 Person	2 Persons	3 Persons	4 Persons	5 Persons	6 Persons	7 Persons	8 Persons
Extremely Low (0 – 30% of AMI)	18,963	21,672	24,381	27,090	29,799	32,508	35,217	37,926
Very Low (31%-50%)	31,605	36,120	40,635	45,150	49,665	54,180	58,695	63,210
Low (51%- 80% of AMI	50,568	57,792	65,016	72,240	79,464	86,688	93,912	101,136

#### **HPTF Rent Limits**

	Extremely Low	Very Low	Low
	(0-30% of AMI)	(31-50% of AMI)	(51-80% of AMI)
Efficiency (or bed			
in congregate facility)			
in congregate facility)	474	790	1,264
1 Bedroom	542	903	1,445
2 Bedroom	610	1,016	1,625
3 Bedroom	745	1,242	1,987
4 Bedroom	880	1,467	2,348
5 Bedroom	948	1,580	2,528

Note that the Housing Act of 2002 requires:

- At least 40 percent of HPTF monies disbursed in a given fiscal year benefit extremely low-income households those at 0-30 percent of the area median income;
- At least 40 percent of HPTF monies disbursed in a given fiscal year must benefit very low-income households those at 31-50 percent of the area median income; and
- The remainder of HPTF can benefit low-income households those at 51-80 percent of the area median income.

B. Strategic Neighborhood Investment Areas, Great Streets Neighborhood Investment Areas and Neighborhood Revitalization Strategy Areas: Although DHCD will accept proposals for

eligible projects throughout the city, the Department will concentrate 65 percent<sup>5</sup> of our funding in 13 areas that the Mayor has designated as Strategic Neighborhood Investment Areas, as well as the two Neighborhood Revitalization Strategy Areas (NRSAs). Also of particular geographic importance to DHCD is the Metropolitan Police Department (MPD) designated 14 Hot Spot areas. DHCD encourages the submission of proposals for development of projects within the HUD designated NRSA to assist DHCD in meeting its requirements of job creation and housing development. DHCD requested the NRSA designations to address economic development needs of these areas. The strategic neighborhood investment areas are:

- Anacostia
- Bellevue
- Columbia Heights
- Congress Heights
- Georgia Avenue, NW
- H Street, NE
- Howard University / LeDroit Park
- Minnesota / Benning
- Near Southeast

- Pennsylvania Avenue / Fairlawn
- Shaw
- Takoma Park
- Trinidad / Ivy City

"DHCD encourages the submission of proposals within the development of projects within the HUD designated NRSA to assist DHCD in meeting its requirements of job creation and housing development. DHCD requested the NRSA designations to address economic development needs of these areas:

#### The NRSAs are:

- Georgia Avenue, N.W.<sup>6</sup>
- Carver/Langston Terrace-Ivy City-Trinidad<sup>7</sup>

The "**Great Streets Initiative**" is a multi-year, multi-agency effort to transform under-invested corridors into avenues of opportunity with thriving and inviting neighborhood centers. The District plans to use public actions, tools and funding like this RFP, to leverage private and not-for-private investment in affordable housing, local businesses opportunities (retail and office), financially self-sufficient cultural facilities and jobs for local residents. As leverage, the District is prepared to expend up to \$16 million in gap financing of economic and community development projects within specific focus areas of the 22 ½ miles of corridors and over \$100 million to enhance streetscapes, transportation and transit along the corridors. The targeted corridors are:

- 1. 7<sup>th</sup> Street Georgia (Mount Vernon Square to Eastern Avenue 5.6 miles) (Wards 1, 2 & 4)
- 2. H Street, NE (North Capitol to 17<sup>th</sup> Street, NE 1.5 miles) (Ward 6)
- 3. Benning Road (Bladensburg Road to Southern Avenue 3.5 miles) (Wards 5, 6 & 7)
- 4. <u>Martin Luther King Jr. Avenue SE and South Capitol Street</u> (East of the River) (Good Hope Road to Southern Avenue 3.74 miles) (Ward 8)

.

<sup>&</sup>lt;sup>5</sup> Pending the receipt of sufficient viable applications to achieve this level of award.

<sup>&</sup>lt;sup>6</sup> Georgia Avenue, NW, has a dual designation as both an NRSA and a Strategic Neighborhood Area with the same boundaries

<sup>&</sup>lt;sup>7</sup> This NSRA has different boundaries than the Trinidad/Ivey City Strategic Neighborhood Area. See the RFP Reference Guidebook.

- 5. <u>Pennsylvania Avenue SE</u> (Wards 6,7 & 8) (2<sup>nd</sup> Street SE to Southern Avenue 3.49 miles)
- 6. Minnesota Avenue, NE-SE (Wards 7 & 8) (Good Hope Road to Sheriff Road 3.52 miles)
- 7. <u>Nannie Helen Burrough Avenue NE</u> (Ward 7) Minnesota Avenue to Easter Avenue 1.45 miles)

The nine priority Great Streets focus sub-areas are:

- 1. Shaw Metro Center O Street NW to Barry Place NW (7<sup>th</sup> Street Georgia Avenue NW)
- 2. Petworth Metro Area Irving Street to Kansas Avenue NW (7<sup>th</sup> Street Georgia Avenue NW)
- 3. <u>Gateway Fern Street NW to Eastern Avenue NW</u> (7<sup>th</sup> Street Georgia Avenue NW)
- 4. First Street NE to 17<sup>th</sup> Street NE (H Street NE)
- 5. <u>Benning Anacostia Street NE</u> to Flint Street NE and Minnesota East Capitol Street to Hayes Street (Benning Road NE and Minnesota Avenue NE)
- 6. MLK 11<sup>th</sup> Street Bridge to Stanton Street SE and GHR Minnesota to MLK (MLK Jr. Avenue SE and Good Hope Road SE)
- 7. MLK Jr. Avenue SE to Chesapeake Street SE/SW (South Capitol Street)
- 8. Fairlawn Street SE to 27<sup>th</sup> Street SE (Pennsylvania Avenue SE)
- 9. NHB 50<sup>th</sup> Street to 55<sup>th</sup> Street and Division Brooks Street to Hayes Street (Nannie Helen Burroughs Avenue NE plus Division Avenue NE)

This RFP is a part of DHCD's planned contribution to advance the goals and objectives of the Greet Streets Initiative. Added weight will be given to eligible projects within the above nine Great Streets focus sub-areas.

- *C. Federal Low Income Housing Tax Credits:* A summary of the LIHTC Program is contained in the <u>RFP Reference Guidebook</u>. The <u>LIHTC Program Guide</u> and the <u>Qualified Allocation Plans</u> are provided separately.
- **D.** Project Types, Priorities and Uses of Funds: The funding sources may be used for a variety of projects. The most common eligible project types include:
  - Preservation of Expiring, Federally Subsidized, Affordable Rental Housing
  - Special Needs Housing
  - Elderly Housing
  - New Construction of Affordable Rental or For-Sale Housing
  - "Homeless No More Initiative" (Supportive Housing)
  - Substantial Rehabilitation of Affordable Rental or For-Sale Housing
  - Community Facilities

Residential projects must contain five (5) or more units to be eligible for funding. All housing assisted under this RFP must meet the federal and local housing codes and the appropriate income guidelines for beneficiaries.

**4.1. Priorities:** Although the above projects are eligible, DHCD will give priority to certain types of projects:

- Projects in one of the 13 Strategic Neighborhood Investment Areas and the two NRSAs.
- Projects in either of the nine Great Streets Focus Sub-Areas particularly mixed use, housing and commercial projects.
- Preservation of affordable housing opportunities for very low- and extremely low-income households in buildings with expiring federal subsidies.
- Homeownership projects
- Affordable rental housing development for extremely low-income households.
- Commercial and community facilities that serve low-income communities.
- Façade projects and commercial/retail building development in strategic investment areas or that leverage resources committed through the ReStore DC initiative.
- Projects designated by the Metropolitan Police Department (MPD) as one of the 14 "Hot Spots" identified in the attached as Section 2. Exhibit E of the Reference Guidebook.
- Projects, which provide high-speed Internet access to units at no cost to residents.

DHCD's resources are anticipated to be allocated to meet the stated priorities. The distribution of available funding for these priorities is shown in Table 3.

Table 3: Proposed DHCD SECOND FY 2006 Spending Plan

Type of Project	HPTF	CDBG
Special Needs	\$ 7.0 million	\$3.0 million
Preservation of Exp. Fed. Subs.	\$ 8.0 million	
Rehab/New Construction (Rental)	\$ 8.0 million	\$2.0 million
Homeownership	\$12.0 million	\$2.0 million
<b>Community Facilities</b>	-	\$3.0 million
Total	\$35 million	\$10 million

- **4.2. Types and Uses of Financing, and Eligible Costs:** Financing may be used for virtually any development finance purpose including, but not limited to:
  - Acquisition
  - Construction financing
  - Interim financing

- Permanent financing
- Eligible predevelopment costs
- Eligible hard and soft costs

#### Financing may not be used for:

- Project-based rental assistance to tenants •
- Tenant-based rental assistance to tenants
- Down payment assistance
- Security or utility deposits
- Developer Fees

- Social services
- Capacity building
- Tax liabilities nor any other District or federal obligations
- Operating and maintenance expenses

- **E. Types of Investment:** DHCD may provide investment in projects in the forms of loans and grants. DHCD will have the sole discretion to determine the type of investment it will make in a project.
- **F.** Monitoring Requirements. In accordance with Federal and District regulations, DHCD is required to monitor the use of the funds distributed under this RFP. Applicants receiving financial assistance from DHCD for projects could be subject to any and/or all of the following:

Table 4: Monitoring Elements, Guidelines and/or Requirements

- Community Development Block Grant (CDBG), including all applicable Office of Management and Budget (OMB) Circulars, such as A-110, A-122, and A-133
- Housing Production Trust Fund regulations (including continuous affordability requirements)
- Environmental Reviews 24 CFR Part 85
- Affirmative Action Program (Local Small Disadvantaged Business Enterprises – Mayor's Order 85-85)
- Section 3 (24 CFR Part 135)

- First Source Employment Agreements
- Registration with DC Apprenticeship Council
- Americans with Disabilities Act of 1990
- Lead Safe Housing Rule (Lead Based Paint)
- Section 504 of Rehabilitation Act of 1973, as amended
- Uniform Relocation Act or District of Columbia Relocation Assistance provisions (10 DCMR Chapter 22)
- Freedom of Information Act
- Davis Bacon and related Acts
- Conflict of Interest (24 CFR § 570.611 and 24 CFR §§ 84.42 and 85.36)
- Fair Housing (24 CFR Part 14 et al)

DHCD requires each applicant to sign a Monitoring Certification indicating the agreement to comply with the regulations, to be subject to DHCD monitoring for compliance and to accept any applicable penalties for noncompliance. The applicant is responsible for any and all costs associated with implementing and maintaining records to comply with and allow for DHCD monitoring. The Monitoring Certification Form is included in the application.

#### IV. Eligibility Guidelines

To be eligible for funding, applicants and proposals must meet the following four criteria:

- 1. Nonprofit organizations and for-profit developers may apply for funding.
- 2. Project clients/beneficiaries must reside in the District and must meet the appropriate income levels as described on pages 5 and 6.

- 3. Project activities must meet the eligibility requirements of the funding source through which they receive financing. See the <u>RFP Reference Guidebook</u>.
- 4. Projects must meet the Basic Eligibility Requirements shown in Section V below to be accepted for evaluation.

#### V. Eligibility Requirements - Summary

Applicants must submit documentation that fully demonstrates their compliance with the basic eligibility requirements shown below in Table 5, <u>at the time of application</u>. This constitutes the initial screening process. Any applications lacking such documentation will be returned to the applicant without further consideration. See **Appendix A** for details of the **Basic Eligibility Requirements**.

**Table 5: Basic Eligibility Requirements** 

All must be met at time of initial application	
1. Site control	yes/no
2. Basic regulatory eligibility	yes/no
3. Good standing	
4. Creditworthiness	-
5. Readiness to proceed	-
6. Completeness of application	-

#### VI. Evaluation Criteria for Scoring – Summary

Once an application has been screened for basic eligibility, there are two tiers of criteria by which applications will be evaluated and scored:

- 1. Threshold criteria. Applications that pass the basic eligibility screening will be evaluated against the threshold criteria, to determine if the project merits further consideration. The threshold criteria examine the project's basic feasibility in terms of design, site, financial feasibility, and development team capacity. Projects must score at least 25 of a possible 45 points to be considered for further consideration.
- 2. Ranking criteria. If an application has met the minimum threshold score of 25 points under the threshold criteria, it will be evaluated against the ranking criteria. These criteria focus on public benefit, e.g., effective use of funds, income targeting, geographic targeting, and community impact. The application must accumulate sufficient points from both the threshold criteria and the ranking criteria to be considered for funding against the amount of funds available. Applications that do not score sufficient overall points will be rejected.

Both sets of criteria and associated points are listed below in Table 6. Full detail on the point distribution is shown in **Appendix B1** – B6.

**Table 6: Evaluation Criteria and Assigned Points** 

Threshold Criteria – applicant must score at least 25 points of the 45 point total	Maximum Points
1. Appropriate Site and design	25
2. Strong development team	
3. Financial feasibility	<u>15</u>
	55
Ranking Criteria – 105 points total	<b>Maximum Points</b>
1. Economic Opportunity	25
2. Efficient use of public resources	
3. Leveraging	8
4. Coordination with DCHFA or DCHA	4
5. Income targeting	
6. Retention	9
7. Geographic targeting	
8. Community impact	
9. Preservation of Housing w/expiring Section 8	
Projects will be ranked/reviewed against similar type projects	105
Subtotals	160
Nonprofit organizations will be awarded 10 bonus points	
-for significant roles. (i.e. developer, co-developer, property manager in	
Total with Bonus:	170

### VII. Timing of Awards and Underwriting

DHCD anticipates the announcement of applicant selection<sup>8</sup> for the Underwriting Phase in August 2006. DHCD will verify each project's satisfaction of the eligibility requirements, and an Independent Review Team will score it against the threshold and ranking criteria

<sup>&</sup>lt;sup>8</sup> The announcement of selection means that the applicant has been selected to advance to the Underwriting Phase. It does not mean that an applicant is assured of getting its request funded, which is dependent on the outcome of the Underwriting Phase.

Applicants whose projects: a) meet the eligibility requirements; b) score at least 25 points under the threshold criteria; and c) score sufficient points overall to be ranked will be recommended to DHCD for funding. DHCD will conduct the final review of applications and will select the applications for funding against the funds available. Once notified of the selection for funding, and scheduled "kick-off" meeting has been held, applicants will have 14 days to submit a best and final application. DHCD will conduct due diligence, environmental and other regulatory reviews and verify all representations made in the application, and will establish final underwriting terms including (where applicable) loan terms, interest

# Timing of Awards after submission of proposal

Applicant Preparation of Final Submission....14 days after "kick-off and site visits have been held

DHCD/Applicant Acceptance Letter of Commitment:.... (8/06)

rates, security and collateral requirements and other covenants. DHCD will make its final determination regarding underwriting within 60 days of submission of the final application. Commitments from other funding sources must be secured prior to initial loan closing. For details on the funding process, refer to the <u>DFD Financing Application Submission Package</u>.

#### VIII. Application Guidelines

Application guidelines and requirements are identified below. Detailed guidelines and requirements are contained in the <u>DFD Financing Application Submission Package</u>. The application package also contains an overview of the DHCD funding process.

- 1. Applying for Multiple Projects: Applicants may apply for funding for more than one project. Applicants may submit one application per project or they may submit one application for multiple projects; however, if the single application is rejected, all the projects in it are rejected.
- 2. Application Submission: Applications must be received at DHCD on or before 4:00 PM E.S.T. June 23, 2006. Applications must be delivered to DHCD, Development Finance Division, 801 North Capitol Street, N.E., 2<sup>nd</sup> Floor Receptionist's Desk, Washington, DC 20002. Please note that no applications will be accepted after the 4:00 PM deadline. DHCD will use a time/date stamp clock to register the applications and will monitor the timeliness of applications received.

Applicants must submit four signed copies of the application – an original, in a three ring binder (with each exhibit tabbed), and four (3) stapled copies. DHCD will not make copies for applicants. Application documents, other than maps and drawings, must be submitted using a 12 point type size and on  $8 \frac{1}{2} \times 11$  paper.

An individual authorized to obligate the applicant *must* sign the Application Summary
Sheet. By signing the application, the authorized person is also attesting to the truthfulness
of the information supplied in the application. Unsigned applications will not be accepted.
The Certification documents, including Contract Affidavit, Qualifications Statements, and

# Monitoring Certification Forms (all in "Exhibits" of Application Submission Package) must also be signed.

3. **Project Award Provisions:** All awards are subject to the applicable federal and District of Columbia guidelines and regulations applying to those funds. All awards are subject to the regulatory requirements referenced, and to the availability of District of Columbia or federal funds

#### IX. Pre-Proposal Conferences

- 1. The first Pre-Proposal Conference will be held on **May 11, 2006**, from 9:00 a.m. 12:00 noon, at the <u>DC Department of Housing and Community Development</u> 801 North Capitol Street, NE, 9<sup>th</sup> Floor (Conference Room) Washington, D.C. 20002
- 2. Future Pre-Proposal Conferences will be made available in the near future. Questions regarding the RFP should be directed to: Mr. James Thackaberry, E-mail Questions should be sent to: <a href="mailto:rfpquestions@dc.gov">rfpquestions@dc.gov</a>; or RFP Question Hotline: 202-442-7281 (voicemail)

Questions received before the Pre-Proposal Conference will be addressed at the Conference. All questions raised at the Pre-Proposal Conference will be distributed in writing/e-mail to all participants within 48 hours of receiving the transcript.

#### X. Application Components

The following components, in the order listed, with all exhibits or attachments, must be included in the Application Submission Package (APS). All application forms and attachments are contained in Section 6 of this package. Also required are (**Appendix 1** - Project **Narrative**, **Appendix 2A** - Introduction to the Feasibility Study, **Appendix 2B** - Feasibility Study, **Appendix 3** - Business Plan for Community Centers and Special Needs Projects; and **Appendix 4** - Space Utilization Table).

#### **DFD Financing Application (Form 202)**

- A. Application with Cover Page and Authorized Signatures
- B. General Information (\*Narrative and Form 202)
- C. Development Team Information
- D. Community Revitalization Information
- E. Project Income (rental projects and community facilities)
- F. Project Expenses
- G. Uses of Funds
- H. Sources of Funds
- I. Project Summary Information
- J. 20-Year Operating Proforma
- K. Signature Forms
- L. Monitoring Certification\*\*
- M. Feasibility study\*\*\*
- N. Business Plan\*\*\*
- O. Space Utility Plan\*\*\*

- P. Form 212 and 215 \*\*\*\*
- Q. Low Income Housing Tax Credit (if Applicant is applying for LIHTC).\*\*\*\*\*

Management Agent's Qualifications – Rental (Form 209) and Summary Cost Estimate (\*\*\*Form 212)

Exhibits (with attached forms) and Certifications documents, including Contract Affidavit, Qualifications statements, and Monitoring Certification Forms and Lead Safe Housing/Fair Housing.

- \*Note 1: A Narrative is required with all proposal submissions. A narrative format is included as Appendix 1 of the Application Submission Package.
- \*\*Note 2: An individual authorized to obligate your organization must sign the Application Cover Page. By signing the application, the authorized person is also attesting to the truthfulness of the information supplied in the application. The "Monitoring Certification Form" must also be signed. Unsigned applications will not be accepted.
- \*\*\* Note 3: Proposal seeking funding for community centers and special needs housing must complete the Feasibility Study, Business Plan and Space Utilization Plan. Examples of these documents are contained in the Application Submission package.
- \*\*\*\*Note 4: The Summary Cost Estimate (Form 212) is Required As Part of the RFP Preliminary Application For Funding; and the Detailed Cost Estimate (Form 215), included with the Application, must be completed by the final application deadline for projects selected for underwriting. It is not required as part of this RFP Preliminary Application for funding.
- \*\*\*\*\*Note 5. Proposals or Projects requiring Low Income Housing Tax Credits (LIHTC) will be subject to revisions to the Qualified Allocation Plan, which will be published not later than August 15, 2004.

## **APPENDIX A - BASIC ELIGIBILITY REQUIREMENTS**

Must Meet All Requirements at Time of Application	
Site Control	
Applicant has site control in the form of a current deed, fee simple ownership, lease option (lease term must be equal or greater than the proposed financing term), or a contract of sale.	□ Yes □ No
Basic Regulatory Eligibility	
Applicant must meet the appropriate regulatory requirements for eligibility (e.g., National Objective (Public Benefit) and Eligible Activities for CDBG and HPTF)  Must Meet All Requirements at Time of Application (cont'd)	□ Yes □ No
Good Standing	
Applicant <sup>9</sup> and project – are not delinquent on city obligations <sup>10</sup> , including but not limited to, income taxes, real estate taxes and water and sewer charges.	□ Yes □ No
In the past five years, the applicant has not been a party to chronic housing code violations, excessive tenant complaints, or substantial judgments.	
Applicant is not barred by US Department of Housing and Urban Development (HUD) or DHCD.	
Members of the development team, e.g. applicant, developer, owner, etc. must not be suspended, voluntarily or involuntarily excluded from participation in any federal or District Programs. At time of application, the applicant/developer must have a certificate of good standing from the Department of Consumer and Regulatory Affairs (DCRA), and have no outstanding Federal or District obligations and/or liability or any other type of indebtedness, due to the District of Columbia including prior DHCD (or formerly lease payments or defaulted grant(s)) from the Office of Business and Economic Development loan obligations. There shall be no exceptions; violators shall be removed from consideration under the current RFP at any time this is discovered.	
If it is determined, during any stage of the review, underwriting or funding process, that the applicant or any business affiliate has any outstanding indebtedness to DHCD or the District, the applicant shall be removed from further consideration in this funding round.	
Creditworthiness / District Debts	
Applicant <sup>11</sup> has a satisfactory credit report: No member of the development team acting in the role of sponsor, developer, guarantor, or owner has had chronic past due accounts, substantial liens or judgments, foreclosures or bankruptcies within the past five years; nor has defaulted on any obligation to the District of Columbia within the past ten years.	□ Yes □ No
Readiness to Proceed	
Applicant must show readiness to begin construction within 3 months of date of DHCD funding award.	□ Yes □ No
Completeness of Application	
Application must be complete to receive consideration; or it will be rejected.	☐ Yes ☐ No

<sup>&</sup>lt;sup>9</sup> Any member of the development team acting in the role of sponsor, developer, guarantor, owner, or consultant. <sup>10</sup> For the Applicant, this means any City obligation, whether related to the proposed project or not. <sup>11</sup> Any member of the development team acting in the role of sponsor, developer, guarantor, owner or consultant.

# APPENDIX B - EVALUATION CRITERIA FOR SCORING: THRESHOLD AND RANKING

Applications that do not meet the minimum threshold criteria of 5 points for each category will score 0 points for that category.

Appropriate	Site and Design	1
	<u>Site</u> : proposal must adequately address topography, soil, and grade issues, I hazards, zoning requirements, and other special site conditions.	
Scoring Meth	od:	
satisfacto addressed	pplicant has completed a Phase 1 site analysis. The applicant has formulated a ry plan to deal with any issues raised through those studies. The applicant has zoning and historic preservation issues and has received approval from the Zoning Adjustment for necessary changes.	
assessment of application). applicant has	has completed a historical review of property uses and provided a minimal site and environmental issues (the Environmental Assessment Exhibit of the Applicant has identified any issues and budgeted for associated costs. The identified zoning and historic preservation issues and is scheduled to appear and of Zoning Adjustment.	
	Design: proposed project design must blend with the neighborhood, be bund and cost efficient, and meet the needs of the tenants with appropriate	
Scoring Meth	od:	
elevations elevations with neighbors tenant po	cant has completed schematic designs. The proposal includes site plans, s, and floor layouts. For rehab projects, the proposal does not need site plans or s but does need existing layouts and proposed layouts. The design is consistent aborhood design characteristics. Amenities and units are appropriate for the pulation. The project offers sufficient parking. The project has a defined and ost summary schedule. (Form 212)	
the propo	cant describes project amenities and unit sizes both which are appropriate for sed development program and tenant/homeowner population. The project is with neighborhood design characteristics. Parking is adequate. There is a cost and schedule. (Form 212)	
□ 10 Bonus constructi	points for use of energy efficiency and Green Design elements in design and on.	1
	t describes proposed project design and construction must make use of the rgy efficient and green design elements:	

# Threshold Criteria – 25 points minimum, 45 points maximum; must score at least 5 of 15 points in each major category

- 1. Use of Energy Star rated appliances and lighting fixtures;
- 2. Use of Energy Star rated heating and cooling equipment;
- 3. Exceed the requirements of the DC Energy Code for exterior envelop insulation, doors and windows:
- 4. Use of low-toxic, solvent free, low-VOC paints, primers, adhesives and sealants;
- 5. Use of drywall and other building materials with recycled material content; and
- 6. Where project design permits (flat roof buildings), installation of a rated green roof. *Scoring Method:*
- 10 = Applicant documents at time of application use of 4 or more of the listed efficient/green design strategies listed above.

10

15

#### **Strong Development Team**

nts.

Development teams demonstrating a stronger record of capacity will receive more points. Note: If the developer has received funding from DHCD, s/he must show successful repayment and compliance history.

#### Scoring Method:

- □ 15 = The developer must demonstrate a successful track record in projects of similar size, scale and complexity. The development team includes the appropriate members: architect, development consultant, construction management and/or general contractor, accounting, financial, legal, syndication and property and/or asset management team. Members of the development team must be able to demonstrate and verify a successful performance history in projects of similar type and scale. The development team must also demonstrate the financial capacity to fulfill their respective responsibilities. No members of the development team may have defaulted on any obligation to the District of Columbia within the past 10 years. If the proposed project includes supportive services, a qualified service provider must be a member of the development team.
- □ 10 = The developer must demonstrate a successful track record in projects of similar size, scale and complexity. Most of the members of the development team are experienced and demonstrate successful performance history and financial capacity in projects of similar size, scale and complexity. No members of the development team may have defaulted on any obligation to the District of Columbia within the past 10 years. If the proposed project includes supportive services, a qualified service provider must be a member of the development team.
- □ 5 = The members of the development team must demonstrate successful track records in projects of similar size and/or scope. No members of the development team may have defaulted on any obligation to the District of Columbia within the past 10 years. If the proposed project includes supportive services, a qualified service provider must be a member of the development team.

Threshold Criteria – 25 points minimum, 45 points maximum; must score at least 5 of 15 points in each major category 15 **Financial Feasibility** Scoring Method:  $\Box$  15 = There is a complete set of financial documents to support the financing request, the application contains a realistic set of sources and uses, pro forma and operating budget. (DHCD subsidy should be included in the sources and uses). Letters of commitment from other participating financial sources are included. The uses are appropriate for the project and the requested financing source.  $\Box$  10 = There is a complete set of financial documents to support the financing request, the application contains a realistic set of sources and uses, pro forma and operating budget. (DHCD subsidy should be included in the sources and uses). Letters of intent/interest from other participating financial sources are included. The uses are appropriate for the project and the requested financing source.  $\Box$  5 = There is a complete set of financial documents to support the financing request; the application contains a realistic set of sources and uses, proforma and operating budget. (DHCD subsidy should be included in the sources and uses). The uses are appropriate for the project and requested funding source.

Ranking Criteria – 105 points maximum

## **XI.** Economic Opportunity

It is the policy of the District of Columbia government and the Department of Housing and Community Development to provide maximum economic opportunities for District of Columbia businesses and residents whenever the District of Columbia invests public dollars. To foster this policy the Department of Housing and Community Development (DHCD) is utilizing the following scoring point's allocation opportunity for those applicants whom provide the maximum economic opportunity for District residents and businesses.

Economic Opportunity – 25 points (maximum)	
Use of District of Columbia certified Local Small Disadvantaged Business Enterprises (LSDBE).	
The District of Columbia encourages the maximum utilization of District of Columbia certified Local Small Disadvantaged Business Enterprises (LSDBE) in the development and construction of projects where DHCD is investing resources. Sponsors and developers are encouraged to utilize District certified LSDBEs in all phases of the development process. Sponsors and developers may contact Mr. Andre Banks, of the Office of Local Business Development, at (202) 727-3900 for information on District of Columbia certified LSDBEs.	
LSDBE participation in projects	
District of Columbia certified LSDBE in 50 or more percent of all development construction and professional opportunities.	10
District of Columbia certified LSDBEs participation in 20 - 49 percent Of all available development, construction, and professional opportunities	5
District of Columbia certified LSDBEs participation in 1 – 19 percent of all available development, professional and construction opportunities.	2
Use of District of Columbia based business	
Consistent with the District of Columbia's policy of providing maximum economic opportunity to District residents and businesses, DHCD will award points during the review process for the maximum utilization of District based businesses in all professional, business, construction, development and based opportunities.	
Use of District of Columbia based certified LSDBE on all available development, construction, and professional opportunities.	8
Use of District of Columbia based business in all available development, construction and professional opportunities.	3

Hiring of District Residents	
The District of Columbia encourages the hiring of District residents in all projects that the I Columbia invests. The applicable federal and local regulations will apply to all DHCD investors.	
Sponsors and developers have a local hiring plan that has been approved by DHCD and a first source agreement with the Department of Employment Services.	have executed 7
Sponsors and developers have submitted a local hiring plan to DHCD and DOES.	3
Sponsors and developers have included a local hiring plan with their application.	1

Applicants must include all appropriate documentation demonstrating their justification for points under this section.

anking Criteria – 105 points maximum (Continued)	
Efficient Use of Public Resources	8
DHCD's per-unit subsidy is minimized.	
Scoring Method: Scoring is based only on DHCD-assisted units in the project, and projects will be assessed relative to each other. Subsidy per unit is determined by dividing the DHCD investment by the DHCD assisted units.	
= \$5,000 - \$10,000  per unit of subsidy	
3 = \$25,001 - \$40,000  per unit	
1 = 40,001 - 50,000 per unit	
0 = Over  \$50,000  per unit	
NOTE: This is not applicable to community and commercial facilities.	
Leveraging	8
Private and or public non-DHCD funds as a percentage of total sources are maximized DHCD is required to leverage its investment in projects.	d.
Scoring Method: Scoring is based on DHCD- investment in a project. The leveraging formula will deduct the total DHCD investment from the total development cost and divide the total DHCD investment by the remaining total development cost.	
$\square$ 8 = Leverage ratio of 5 or greater	
$\Box$ 5 = Leverage ratio of 3-4.99	
$\Box$ 2 = Leverage ratio of 2-2.99	
☐ 1 = Leverage ratio of 1-1.99	
Coordination with DCHFA and/or DCHA or other District Agencies	4
DHCD will award 4 points under this criterion for projects that combine resources (subsidy funding, financial investment, land, real property, etc.) from DHCD and the D.C. Housing Finance Agency and/or the D.C. Housing Authority or other District agencies.	

#### Ranking Criteria – 105 points maximum (Continued) **Income Targeting** 9 Projects offering more units for lower-income households will receive more points. Project income limits must first meet the minimum funding source requirements. Scoring is based on total units subsidized/units in the project - by multiplying the unit value by the percentage of units scoring that unit value: Unit Value $\bigcirc$ 9 = Units @ 30% of AMI $\Box$ 7 = Units $\bigcirc$ 50% of AMI $\Box$ 6 = Units @ 60% of AMI $\Box$ 4 = Units @ 80% of AMI $\Box$ 3 = Units @ 81 – 100% of AMI (for mixed-income projects) $\square$ 2 = Units @ > 100% of AMI (for mixed-income projects) Sample scoring: A building that is 100% affordable to families at 30% of AMI receives 9 points $(100\% \times 9).$ A building that is 50% affordable to families at 30% of AMI and 50% affordable to families at 80% of AMI receives 6.5 points ( $50\% \times 9 + 50\% \times 4$ ). A building that is 40% affordable to families at 60% of AMI and 60% affordable to families at 110% of AMI receives 3.6 points ( $40\% \times 6 + 60\% \times 2$ ). NOTE: Fractional points will be awarded. \*For community and/or commercial facilities the following applies: **Income targeting** – Define the target population that the proposed project will serve. Scoring is based on projects that provide services to residents in various income ranges. a) 30 - 50 percent of area median 9 points 51 - 80 percent of area median 5 points 81 - 100 percent of area median 3 points b) Fractional point will be awarded for projects that serve multiple income groups. The points will be determined by the percentage of the target populations served x the points allowed -i.e.30% served of 30% AMI = $.3 \times 9 =$ 3 points 70% served x 100% AMI = $.7 \times 3 = 2.1 \text{ points/Total points} = 5.1 \text{ points}$

ng Criteria – 105 points maximum (Continued)	
Retention	9
□ 9 = Affordability for 31-40 years	
□ 7 = Affordability for 21-30 years	
□ 5 = Affordability for 11-20 years	
□ 3 = Affordability for 5-10 years	
Applicant should be aware that CDBG and HPTF carry statutory minimum retention periods.	
For community and/or commercial facilities, the length of time that the proposed use is committed will be substituted here.	
Geographic Targeting	9
Projects in designated investment areas that fulfill a recognized planning goal and are consistent with defined or published plans will receive the points under this criterion.	
Scoring Method:	
<ul> <li>9 = A project within one of the strategic neighborhood investment areas or NRSAs, is consistent with defined and/or published documentation, meets a defined community priority, and has documented community support.</li> <li>3 = A project within an Enterprise Community or Zone is consistent with defined and/or published documentation, meets a defined community priority and has documented community support.</li> </ul>	
Community Impact	25
<ul> <li>Neighborhood Safety = A project within the 14 Hot Spot areas. = 5 points</li> <li>Neighborhood Stabilization: (e.g., redevelopment of abandoned buildings)</li> <li>(e.g., redevelopment of blight near schools). = 5</li> <li>No Cost High-speed internet access in the living area of every unit. = 5</li> <li>Over 50% of projects are +3 bedrooms. = 5</li> <li>Serving elderly and/or special needs. = 5</li> </ul>	
Preservation of Housing w/expiring Section 8	8
□ 8 = Projects that preserve housing with expiring Section 8.	
*This is not applicable to community and commercial projects.	